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TOSEC 61

E.O. 11652: GDS TAGS: PFOR, FR, US

SUBJECT: RUSH-GALLEY CONVERSATION, TUESDAY, SEPTEMBER 25

DELIVER ONLY TO EXECUTIVE SECRETARY

- 1. FOLLOWING IS UNCLEARED MEMORANDUM OF CONVERSATION BETWEEN DEPUTY SECRETARY AND FRENCH DEFENSE MINISTER GALLEY ON SEPTEMBER 25 WHICH THE SECRETARY MAY FIND HELP-FUL FOR HIS LUNCHEON WITH FOREIGN MINISTER JOBERT.
- 2. THE DEPUTY SECRETARY INDICATED THAT WE HAVE BEEN ATTEMPTING TO PROMOTE GOOD BILATERAL RAPPORT WITH FRANCE. IT WAS IMPORTANT THAT WE WORK WELL TOGETHER IN THE MILITARY AS WELL AS IN THE DIPLOMATIC AREA. WE HAVE EXCELLENT COLLABORATION BETWEEN OUR OFFICERS IN THE FIELD AND THERE IS A CERTAIN COLLABORATION IN THE NUCLEAR FIELD AS WELL. GALLEY READILY AGREED THAT BOTH OUR INTERESTS WERE SERVED BY THE MULTIPLICATION OF CONTACTS.
- 3. LEON SLOSS NOTED THAT IN THE MOORER-MAURIN TALKS, FURTHER STAFF TALKS HAD BEEN SUGGESTED. WE HOPED THAT CONFIDENTIAL

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THESE STAFF TALKS COULD BE FOLLOWED UP.

4. GALLEY SAID THAT WE HAD REACHED A POINT WERE SUCH TALKS COULD BE EXTREMELY USEFUL. THE FRENCH WERE BE-

GINNING TO DEVELOP A SERIOUS TACTICAL NUCLEAR FORCE.

THERE WOULD SOON BE A CERTAIN NUMBER OF TACTICAL NUCLEAR

WEAPONS FOR FRENCH FIGHTER AIRCRAFT AND FOR THE FRENCH GROUND FORCES. THIS INTRODUCTION POSED PROBLEMS OF COOPERATION THAT HAVE TO BE DISCUSSED FRANKLY.

- 5. THE DEPUTY SECRETARY EXPLAINED THAT THE ADMINISTRATION HAD NO INTENTION OF REDUCING OUR FORCES IN EUROPE EXCEPT AS MIGHT BE AGREED IN MBFR TALKS. THE DOMESTIC POLITICAL PRESSURES TO REDUCE WERE ENORMOUS HOWEVER. THE MANSFIELD AMENDMENT WOULD COME TO A VOTE THIS WEEK; WHILE IT WAS PROBLEMATIC WHETHER IT WOULD PASS THE SENATE IT WOULD PROBABLY NOT PASS IN THE HOUSE. BURDEN-SHARING WAS ALSO A FACTOR IN CONGRESSIONAL THINKING; THE NUNN AND JACKSON AMENDMENTS STIPULATED THAT US TROOPS WERE TO BE REDUCED BY THE EXTENT THAT A BALANCE OF PAYMENTS GAP EXISTED. WE HAVE NOW PRETTY WELL CONVINCED THE CONGRESS THAT WE WOULD NOT SAVE MONEY BY TROOP WITHDRAWALS AND THAT THE KEY ELEMENT IS NOW SOLELY THE BALANCE OF PAYMENTS. SENATOR MANSFIELD AND OTHERS HAD SHIFTED FROM ARGUMENTS BASED ON COST-SAVING TO ARGUMENTS BASED ON THE PRINCIPLE THAT WE SHOULD NOT HAVE TROOPS OVERSEAS AND THAT THEIR PRESENCE IN OTHER COUNTRIES WAS IMPERIALISTIC. WE TRY TO CONVINCE THE CONGRESS OF THE SPECIOUSNESS OF THIS, THAT WE KEEP OUR TROOPS IN EUROPE BECAUSE THEY ARE WANTED THERE, BUT THE OPPOSITION IS WIDESPREAD.
- 6. THE DEPUTY SECRETARY CONCLUDED THAT, WITH THIS DOMESTIC BACKGROUD, MBFR WAS IMPORTANT TO US TO ENABLE US TO RESIST PRESSURES FOR UNILATERAL WITHDRAWAL, AND TO MAKE TROOP WITHDRAWALS FROM EUROPE ONLY ON A RECIPROCAL BASIS, THUS MAINTAINING RELATIVE EQUALITY. MBFR WAS IN NO WAY A COVER FOR THE US UNILATERALLY TO WITHDRAW.
- 7. GALLEY RESPONDED THAT WITHOUT REPEATINGTHE WELL-CONFIDENTIAL.

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KNOWN FRENCH POSITION, HE WANTED TO MAKE SOME PERSONAL OBSERVATION ON WHY THE FRENCH OPPOSED OR EXPRESSED RESERVATIONS ABOUT MBFR. INITIALLY, THE ARGUMENTS OF THE BRITISH, GERMANS AND OTHERS HAD BEEN THAT IF THE US REDUCED ITS TROOPS IN EUROPE, THEY WOULD BE REQUIRED TO INCREASE THEIR FORCE LEVELS. NOW THE PICTURE IS THE REVERSE; BECAUSE OF THE DETENTE ATMOSPHERE AND POSSIBLE US REDUCTIONS, THIS WOULD BE A MARVELOUS OCCASION FOR THE EUROPEANS TO REDUCE THEIR OWN FORCE LEVELS. THIS GENERAL DEMOBILIZATION WOULD CLEARLY BE PREJUDICIAL TO THE EFFORTS OF THE ALLIANCE. GALLEY OBSERVED THAT AS THE US GOES INTO THE MBFR TALKS, THE FRENCH WOULD BE INCREASING THEIR MILITARY BUDGET BY 12 PER CENT.

- 8. THE DEPUTY SECRETARY AGREED THIS WAS A SOUND ANALYSIS POINTING UP THE GREAT DANGER OF DETENTE. OUR EXPERIENCE HAS BEEN THAT THE USSR WOULD NOT FOLLOW OUR
 EXAMPLE. WE SET QUANTITATIVE LIMITS ON NULCEAR WEAPONS
 IN 1966; THE SOVIETS INCREASED THEIR NUMBER. WE CUT OUR
 NATO FORCES BY ONE-THIRD; THE USSR INCREASED FROM 27 TO
 31 DIVISIONS. WE CUT OUR MILITARY MANPOWER FROM 3.5 TO
 2.2 MILLION WHILE THE SOVIETS INCREASED. THE SOVIETS
 HAVE DOUBLED THEIR MILITARY BUDGET IN 10 YEARS, INTRODUCED NEW WEAPONS SYSTEMS AND SIGNIFICANTLY ENLARGED
 THEIR TANK FORCES IN EUROPE. THIS IS VERY DANGEROUS
 SINCE DETENTE CAN ONLY BE SUCCESSFUL IF NEGOTIATED
 FROM STRENGTH. OUR POSITION IS DIFFERENT FROM THE FRENCH
 ONLY BECAUSE WE FEEL THAT THE RESULT OF MBFR CAN BE TO
 BIND THE USSR TO A REDUCTION AS WELL.
- 9. GALLEY NOTED THAT AN ESSENTIAL ELEMENT OF PEACE IN EUROPE IS THE PRESENCE OF AMERICAN TROOPS IN THE AREA OF THE IRON CURTAIN. THERE ARE CURRENTLY 9 AMERICAN DIVISIONS AGAINST 23 SOVIET DIVISION S. ANY AMERICAN REDUCTION NOW WOULD GO BELOW THE MINIMUM ACCEPTABLE THRESHHOLD OF US PRESENCE.
- $10.\,$ THE DEPUTY SECRETARY NOTED THAT THE PROBLEM POSED CONFIDENTIAL

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FOR US, AS A RESULT OF DOMESTIC PRESSURES, WAS HOW TO AVOID UNILATERAL REDUCTIONS AND OBTAIN MUTUAL REDUCTIONS INSTEAD.

- 11. GALLEY SAID HE WAS NOW EVEN MORE WORRIED. THE FRENCH DID NOT CONSIDER THAT FORCES WERE EQUAL NOW. THE PENTAGON BRIEFING HAD NOT CONVINCED HIM THAT THEY WERE; SECRETARY SCHLESINGER HAD SAID THAT THE DIFFERENCES WERE NOT AS GREAT AS MANY MADE OUT, BUT THEY WERE STILL APPRECIABLE. A LINEAR CUT IN US FORCES NOW WOULD LEAD TO FURTHER WEAKNESS. THE CONGRESS SHOULD BE AWARE THAT FURTHER CUTS WOULD LEAD TO THE NEUTRALIZATION OF EUROPE.
- 12. THE DEPUTY SECRETARY NOTED THAT OUR GOALS IN MBFR WOULD INCLUDE A COMMON CEILING; IN ANY CASE WE WOULD NOT COME OUT OF MBFR WITH ANY RESULT WORSE THAN WHEN WE WENT IN.
- 13. GALLEY SAID THE FRENCH INTUITIVELY CONSIDERED THAT THE SOVIETS, REGARDLESS OF THE PAPER OUTCOME, WOULD SOMEHOW AND SOME WAY, COME OUT OF MBFR WITH A NET ADVANTAGE.

THE FRENCH WERE NOT ABLE APPRECIABLY TO INCREASE THE NUMBER OF THEIR ARMED FORCES. THEY WERE THEREFORE ATTEMPTING TO ENHANCE THEIR CAPABILITY THROUGH QUALITATIVE MEANS; E.G. EQUIPPING FIGHTER AIRCRAFT WITH TACTICAL NUCLEAR

WEAPONS, REPLACING ARTILLERY WITH NUCLEAR MISSILES.

14. THE DEPUTY SECRETARY NOTED SOME OF OUR OWN CONTEMPLATED QUALITATIVE WEAPONS IMPROVEMENT, BUT CONCLUDED THAT DEMOCRACIES WERE GREATLY HANDICAPPED IN A PERIOD OF DETENTE.

15. GALLEY AGREED OBSERVING HOWEVER THAT AN ERROR IN DETENTE WAS FOR WORSE THAN A SIMPLE ERROR IN ARITHMETIC.

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